



Agenda Item 08

**JOINT AUDIT COMMITTEE
27 June 2024**

**Internal Audit
Quality Assurance and Improvement Programme**

1. Purpose of the Report

- 1.1 The purpose of this report is to present, in compliance with Public Sector Internal Audit Standards (PSIAS), the latest version of the Quality Assurance and Improvement Programme for the Joint Internal Audit Service.

2. Background

- 2.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) adopted a common set of Public Sector Internal Audit Standards (PSIAS) from April 2013 (updated April 2017). These standards, which are based on the mandatory elements of the Institute of Internal Auditors (IIA) International Professional Practices Framework (IPPF), are intended to promote further improvement in the professionalism, quality, consistency and effectiveness of internal audit across the public sector.
- 2.2 The objectives of the PSIAS are to:
- define the nature of Internal Auditing within the UK public sector;
 - set basic principles for carrying out internal audit in the UK public sector;
 - establish a framework for providing internal audit services, which add value to the organisation, leading to improved organisational processes and operations;
 - establish the basis for the evaluation of internal audit performance and to drive improvement planning.
- 2.3 An annual self-assessment against the requirements of the PSIAS is undertaken, with the results of the latest assessment completed during April and May 2024 summarised at Appendix A. This latest self-assessment confirms that our processes continue to reflect full compliance with the Standards and the supporting Local Government Application Note. We continue to strive to improve or build upon the minimum requirements of the Standards and on our own working practices and have a series of improvement actions which are provided at Appendix B.
- 2.4 The PSIAS also sets out the requirement for a Quality Assurance and Improvement Programme (QAIP). Internal Audit's QAIP is designed to provide reasonable assurance to the various stakeholders of the service that internal audit:
- Performs its work in accordance with its Charter, which is consistent with the PSIAS;
 - Operates in an effective and efficient manner; and

- Is perceived by stakeholders as adding value and continually improving its operations.
- 2.5 An assessment of compliance with the 2023/24 QAIP agreed by Committee in June 2023 is attached at Appendix C. This continues to show a high level of conformance.
- 2.6 A review has been undertaken of the QAIP and no changes are proposed at this time. The proposed QAIP for 2024/25 is provided at Appendix D.
- 2.7 During January 2024 the International Internal Audit Standards Board released new Global Internal Audit Standards which become effective from 9th January 2025. The UK Public Sector Internal Audit Standards Advisory Board (IASAB) has begun its review of the new global standards to determine the implications for the PSIAS. The IASAB plans to issue consultation material by September 2024 at the latest, with a consultation period of at least 8 weeks. Following the consultation, IASAB will prepare final material for application in the UK public sector together with guidance on transition. The effective date of any new material developed by IASAB will be 1 April 2025, to align with requirements for annual opinions and other relevant aspects of UK public sector governance which line up with the financial year. Until then, the existing PSIAS will continue to apply. We continue to monitor the development and revision of the PSIAS and will keep the Committee up to date with progress and any likely implications to the QAIP once further detail is published.

3 RECOMMENDATIONS

- 3.1 The Committee is asked to note the report; including, compliance against PSIAS (Appendix A), the internal audit improvement plan (Appendix B) and compliance with the requirements of the agreed QAIP for 2023/24 (Appendix C).
- 3.2 The Committee is also asked to approve the latest Quality Assurance and Improvement Programme (Appendix D).

CONTACT OFFICER

Name: Lynn Joyce Title: Head of Internal Audit

BACKGROUND DOCUMENTS

Public Sector Internal Audit Standards
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PSIAS Self-Assessment (completed April 2024)

Attribute Standards:

Ref	Standard	Ref	Description	Assessment
1000	Purpose, Authority and Responsibility	1010	Recognition of the Definition of Internal Auditing, the Code of Ethics and the Standards in the Internal Audit Charter	Compliant
1100	Independence and Objectivity	1110	Organisational Independence	Compliant
		1111	Direct Interaction with the Board	Compliant
		1120	Individual Objectivity	Compliant
		1130	Impairment to Independence or Objectivity	Compliant
1200	Proficiency and Professional Care	1210	Proficiency	Compliant
		1220	Due Professional Care	Compliant
		1230	Continuing Professional Development	Compliant
1300	Quality Assurance and Improvement Programme	1310	Requirements of the Q.A. and Improvement Programme	Compliant
		1311	Internal Assessments	Compliant
		1312	External Assessments	Compliant
		1320	Reporting on the Q.A. and Improvement Programme	Compliant
		1321	Conforms with International Standards	Compliant
		1322	Disclosure of Non-Conformance	Compliant

Performance Standards:

Ref	Standard	Ref	Description	Assessment
2000	Managing the Internal Audit Activity	2010	Planning	Compliant
		2020	Communication and Approval	Compliant
		2030	Resource Management	Compliant
		2040	Policies And Procedures	Compliant
		2050	Co-ordination	Compliant
		2060	Reporting to Senior Management and the Board	Compliant
2100	Nature of Work	2110	Governance	Compliant
		2120	Risk Management	Compliant
		2130	Control	Compliant
2200	Engagement Planning	2201	Planning Considerations	Compliant
		2210	Engagement Objectives	Compliant
		2220	Engagement Scope	Compliant
		2230	Engagement Resource Allocation	Compliant
		2240	Engagement Work Programme	Compliant
2300	Performing the Engagement	2310	Identifying Information	Compliant
		2320	Analysis and Evaluation	Compliant
		2330	Documenting Information	Compliant
		2340	Engagement Supervision	Compliant
2400	Communicating Results	2410	Criteria for Communicating	Compliant
		2420	Quality of Communications	Compliant
		2421	Errors and Omissions	Compliant
		2430	Compliance with International Standards	Compliant
		2431	Engagement Disclosure of Non-Conformance	Compliant
		2440	Disseminating Results	Compliant
		2450	Overall Opinions	Compliant
2500	Monitoring Progress			Compliant
2600	Resolution of Senior Management's Acceptance of Risks			Compliant

Internal Audit Improvement Plan

Status of Improvement actions

No	Section of PSIAS	Recommendation/Suggestion for Improvement	Status	Progress Update as at June 2024
1	2040	Working Paper Software Galileo software is used for documenting audit working papers. The system has been in place for a number of years and newer versions are now available. It is likely that sometime in the future the current version may no longer be supported. Investigate the benefits of the new system and determine whether upgrade would be beneficial.	In Progress	The existing system (Galileo) is still supported and is compliant with PSIAS. The Head of Internal Audit had some discussions with the software provider during 23/24 to determine potential upgrade of the system and likely cost implications of this. This work was postponed due to the potential transfer of PCC governance to the Mayor of the West Midlands. Now that this transfer is not going ahead, work has recommenced to determine solutions for future system arrangements.
2	2400/2410	Review audit methodologies from learning over last few years Due to the success of implementing more agile approaches the internal audit team will explore further opportunities for streamlining audit reports and working practices making communications more concise and timelier.	To be completed as part of action 5	Due to resource issues throughout 2023/24 some initial scoping for leaner audit reports was undertaken and some alternatives were tested against some reports retrospective but not thought suitable. Research continues to explore the format of reports used by other organisations. This work will be aligned to any new requirements as a result of the revised PSIAS due to become effective in April 2025 following the launch of the new Global Audit Standards introduced by IIA in January 2024.
3	2000/2010	Improving agile audit planning approach Due to the risk landscape for the OPCC and Force changing with new risks emerging or business objectives / priorities changing, developing an agile audit planning approach will enable the internal audit team to respond to any changes in a timely manner, adding more value to both organisations.	In Progress	The Audit Strategy for 24/25 presented to the Joint Audit Committee in March 2024 clarified that in year changes to the plan will be made to reflect changes in the risk environment. A list of topics was included that are not planned currently but which are ongoing or future projects or developments and therefore more suitable subjects for future years. This list is therefore considered as a pipeline of potential audits that we will consider throughout the year and add to or amend as required. This will help us progressively move to a rolling audit plan which changes frequently to adapt to the risk environment. Any in-year changes will be incorporated into the quarterly update reports to the Audit Committee.
4	1100/1110 1300/1311 2000/2060	Review key performance indicators The key performance indicators in place have not been reviewed for a substantial period and, in line with developing a more agile approach to audit planning and exploring opportunities to review audit methodologies, the KPI's in place should also be reviewed to ensure they effectively demonstrate the value of internal audit.	To be completed as part of action 5	The proposed change of approach to audit planning discussed above will see us moving away from quantitative to more qualitative indicators. Work is underway to determine any changes in requirements as a result of the new Global Audit Standards introduced in January 2024. We are awaiting guidance from CIPFA on implications to the PSIAS prior to formalising any changes to KPIs, which will be reflected in a revised audit charter.
5	All	Assessment against new standards New Global Audit Standards introduced in January 2024 which are due to be effective from January 2025. The UK Public Sector Internal Audit Standards Advisory Board (IASAB) has begun its review of the new global standards and will determine the implications for the PSIAS, with any subsequent	New Action To be completed by end	

No	Section of PSIAS	Recommendation/Suggestion for Improvement	Status	Progress Update as at June 2024
		changes being subject to consultation and appropriate transitional arrangements. A review against any revised standards will be completed once guidance on PSIAS is released and any changes required to key processes and documentation such as Audit Charter, Strategy, Audit Manual etc. will be made.	March 2025	

Quality Assurance and Improvement Programme - Compliance Assessment 2023/24

No.	QAIP requirement	Frequency	Timing	Result	Comment
1	Quality Assurance and Improvement Plan (QAIP)				
1.1	QAIP Maintained for Internal Audit (As required by International Standards for Professional Practice of Internal Audit)	Annual review	June	Achieved	Updated annually. 2023/24 QAIP reported to JAC in June 2023. 2024/25 QAIP will be reported to JAC in June 2024.
1.2	QAIP aligns with IIA and PSIAS (1300)	Annual review	June	Achieved	Compliance checks undertaken to standard 1300. Confirmed during external assessment in 2022/23. <i>Note - New IIA Global Standards introduced in January 2024. Currently awaiting guidance from CIPFA on how the new global standards will apply to the PSIAS. Any changes will be effective from April 2025.</i>
1.3	QAIP comprises: Internal assessments – ongoing Internal assessments – periodic External assessments – Once every 5 years	Annual review	June	Achieved	QAIP incorporates internal and external assessments. All internal audit activities are subject to ongoing assessment. Self-assessment against PSIAS is undertaken annually by the Head of Internal Audit with summary results reported to JAC – last completed April 2024. External Assessment undertaken 2022/23. Next external inspection due to take place in 2027.
2	Internal Assessments – Ongoing				
2.1	The maintenance of an integrated audit management, documentation and reporting system to ensure consistency	Ongoing	Continual maintenance	Achieved	Galileo audit system is used to promote consistency in working papers. Spreadsheets are utilised to manage time recording and monitoring of plan v actual time. An improvement action has been identified to investigate the benefits of an alternative system or determine whether an upgrade would be beneficial.
2.2	Management supervision of all engagements	Ongoing	Continual throughout each audit	Achieved	All engagement planning documents, terms of reference and working papers are reviewed by Head of Internal Audit or delegated Principal Auditor. All reports are subject to review by the Head of Internal Audit before issuing to client.
2.3	Structured, documented review of working papers and draft reports by internal audit management	Ongoing	Upon conclusion of fieldwork for each audit	Achieved	As above. The review process is evidenced in the Galileo audit system.
2.4	Feedback from audit clients obtained through post audit questionnaires at the closure of each engagement	Ongoing	After each audit	Achieved	Post Audit Questionnaires are issued to the client at the time the final report is issued. Summary of results is included in the Head of Internal Audit's annual report.
2.5	Monitoring of internal performance targets and quarterly reporting to the Joint Audit Committee	Monthly	Monitored monthly (Reported to JAC each quarter)	Achieved	Internal targets are monitored monthly with updates provided to JAC at quarterly meetings.

No.	QAIP requirement	Frequency	Timing	Result	Comment
2.6	Review and approval of all final reports, recommendations and levels of assurance by the Head of Internal Audit	Ongoing	After each audit	Achieved	All final reports are signed off by Head of Internal Audit prior to issue. This review and sign off is evidenced within the Galileo working paper system.
3	Internal Assessments – Periodic				
3.1	Quarterly Progress Reports to the Joint Audit Committee which include progress against the annual plan, reports issued during the period including details of the opinion and summaries of key issues and outcomes from the work undertaken in the period	Quarterly	June, September, December and March	Achieved	Internal Audit update report presented at all meetings of JAC during 2023/24. These reports include details of finalised audits with more detail being provided of those audits awarded a Limited or Minimal opinion.
3.3	Annual self-assessment of conformance with PSIAS	Annual	June	Achieved	Reported to JAC as part of PSIAS annual review. Latest review complete April 2024.
3.4	Annual review of compliance against the requirements of the QAIP, the results of which are reported to senior management and the Joint Audit Committee	Annual	June	Achieved	Annual review completed and reported to JAC in June 2023. For 2023/24 compliance results will be reported to JAC in June 2024.
3.5	Feedback from the Chief Finance Officer and Chair of the Joint Audit Committee to inform the annual appraisal of the Head of Internal Audit in accordance with Standard 1100	Annual	November	Achieved	Both Chief Finance Officer and Joint Audit Committee Chair contributed to the Performance Development Review (PDR) of Head of Internal Audit in January 2024.
3.6	Periodic Skills and Competency exercise for each Internal Auditor	Annual	November	Achieved	Competency framework is considered during discussions in staff PDR process. The framework is used to guide training and development targets.
4	External Assessment				
	An external assessment will occur at least once every five years to ensure continued application of professional standards	5-Yearly	Every 5 years	Achieved	External Assessment undertaken June 2022 – full compliance. Next external assessment taking place by June 2027.
5	Review of QAIP				
	This document will be reviewed at least on an annual basis	Annual	June	Achieved	Reported in June 2023 and reviewed June 2024.



**Internal Audit
Quality Assurance and
Improvement Programme
(QAIP)
2024/25**



1 Introduction

1.1 Internal Audit's Quality Assurance and Improvement Programme (QAIP) is designed to provide reasonable assurance to the various stakeholders of the service that Internal Audit:

- Performs its work in accordance with its Charter, which is consistent with the Public Sector Internal Audit Standards (PSIAS);
- Operates in an effective and efficient manner; and
- Is perceived by stakeholders as adding value and continually improving its operations.

1.2 Internal Audit's QAIP covers all aspects of Internal Audit activity in accordance with the PSIAS Standard 1300 (Quality Assurance and Improvement Programme), including:

- Monitoring the Internal Audit activity to ensure it operates in an effective and efficient manner (1300);
- Ensuring compliance with the PSIAS Definition of Internal Auditing and Code of Ethics (1300);
- Helping the Internal Audit activity add value and improve organisational operations (1300);
- Undertaking both periodic and on-going internal assessments (1311); and
- Commissioning an external assessment to the Joint Audit Committee at least once every five years, the results of which are communicated to the Joint Audit Committee (1312 & 1320).

1.3 The Head of Internal Audit is ultimately responsible for the QAIP, which covers all Internal Audit activities.

2 Internal Assessments

2.1 In accordance with the PSIAS Standard, internal assessments are undertaken through both on-going and periodic reviews.

On-going Reviews

2.2 Continual assessments of quality are undertaken via:

- The maintenance of an integrated audit management, documentation and reporting system to ensure consistency;
- Management supervision of all engagements;
- Structured, documented review of working papers and draft reports by Internal Audit management;
- Feedback from audit clients obtained through post audit questionnaires at the closure of each engagement;
- Monitoring of internal performance targets (Appendix 1) and quarterly reporting to the Joint Audit Committee; and
- Review and approval of all final reports, recommendations and levels of assurance by the Head of Internal Audit.

Periodic Reviews

2.3 The Internal Audit service operates to a Charter that mandates compliance with relevant professional standards and specifically the definition of Internal Auditing, the Code of Ethics and the PSIAS which is regularly reviewed.

- 2.4 Periodic assessments are designed to evaluate conformance with these standards and are conducted via:
- Quarterly Progress Reports to the Joint Audit Committee which includes progress against the annual plan, reports issued during the period including details of the opinion and summaries of key issues and outcomes from the work undertaken in the period;
 - Annual review of compliance against the requirements of the QAIP, the results of which are reported to senior management and the Joint Audit Committee;
 - Feedback from the Chief Finance Officer and Chair of the Joint Audit Committee to inform the annual appraisal of the Head of Internal Audit in accordance with Standard 1100; and
 - Periodic Skills and Competency exercise for each Internal Auditor.
- 2.5 Significant areas of non-compliance with PSIAS identified through internal assessment will be reported in the Internal Audit Annual Report and used to inform the Annual Governance Statement.
- 2.6 Results of internal assessments will be reported to the Joint Audit Committee at least annually. The Head of Internal Audit will implement appropriate follow-up to any identified actions to ensure continual improvement of the service.
- 2.7 The Head of Internal Audit will also periodically identify improvement requirements, for example in respect of audit planning, assurance mapping, audit processes, counter fraud, skills development for the team, audit profile and performance.

3 External Assessments

- 3.1 An external assessment will occur at least once every five years to ensure continued application of professional standards. This process will express an opinion about Internal Audit's conformance with the Standards, Definition of Internal Audit and Code of Ethics and include recommendations for improvement, as appropriate.
- 3.2 The appointment of the External Assessor and scope of the External Assessment will be approved by the Joint Audit Committee.
- 3.3 The external assessment will consist of a broad scope of coverage that should include the following elements of Internal Audit activity:
- Conformance with the Standards, Definition of Internal Auditing, the Code of Ethics, and Internal Audit's Charter, plans, policies and practices;
 - Expectations of Internal Audit as expressed by senior management and operational management;
 - Tools and techniques used by Internal Audit;
 - The mix of knowledge, experiences and disciplines within the team; and
 - Whether Internal Audit adds value and improves the organisation's operations.
- 3.4 Results of external assessments will be reported to the Joint Audit Committee at the earliest opportunity following receipt of the external assessors report. The external assessment report will be accompanied by a written action plan in response to significant comments and recommendations identified. Any significant areas identified of non-conformance will be reported in the Annual Internal Audit Report.

4 Review of the QAIP

- 4.1 This document will be reviewed at least on an annual basis.

Appendix 1

Performance Targets 2024/25*

Type	Description	Narrative	Target
Outputs	Audit Coverage	% of Audit Plan Delivered.	90%
	Report Production	Completion of Draft Audit Report within 10 working days.	95%
	Report Production	Completion of Final Report within 5 days of agreement of the draft.	95%
	Audit Recommendations	Recommendations accepted v made.	100%
Quality	Client Satisfaction	% of Post Audit Questionnaires in which management have responded as "Very Good" or "Good".	95%
Compliance	Public Sector Internal Audit Standards (PSIAS) Compliance	Level of Compliance with PSIAS.	100%

* Subject to review by Joint Audit Committee June 2024